United States Court of Appeals for the Federal Circuit

IN RE CELLECT LLC,

Appellant.

On Appeal from the United States Patent and Trademark Office, Patent and Appeal Board in Nos. 90/014,453, 90/014,454, 90/014,455, 90/014,457

CORRECTED BRIEF FOR AMICUS CURIAE INTELLECTUAL PROPERTY OWNERS ASSOCIATION IN SUPPORT OF APPELLANT

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TABLE OF CONTENTS

TABLE OF CONTENTS	i
TABLE OF AUTHORITIES	ii
INTEREST OF THE AMICUS CURIAE	1
SUMMARY OF THE ARGUMENT	2
ARGUMENT	4
CONCLUSION	8

TABLE OF AUTHORITIES

Cases

Henry Schein, Inc. v. Archer & White Sales, Inc, 139 S.Ct. 524 (2019)	.5
In re Berg, 140 F.3d 1428 (Fed. Cir. 1998)	.5
In re: Cellect, LLC, 81 F.4th 1216 (Fed. Cir. 2023)	4
Novartis AG v. Ezra Ventures LLC, 909 F.3d 1367 (Fed. Cir. 2018)5,	6

Statutes

35 U.S.C. § 106	6
35 U.S.C. § 154	
35 U.S.C. § 156	5

Other Authorities

H.R. 3309, 113 th Cong. (201)	3)6
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INTEREST OF THE AMICUS CURIAE

Amicus curiae Intellectual Property Owners Association (IPO)¹ represents some of the most innovative companies in the United States. IPO's almost 200 corporate members develop, manufacture, and sell technology-based products in a wide range of industries. IPO is committed to serving the interests of all intellectual property owners in all industries and all fields of technology.²

IPO's corporate members invest tens of billions of dollars annually on research and development and employ hundreds of thousands of scientists, engineers, and others in the United States to develop, produce, and market innovative new products and services. To protect their inventions, IPO's members collectively hold tens of thousands of U.S. patents and account for a substantial portion of the patent applications filed every year at the United States Patent and Trademark Office (USPTO).

Because of the investment of its members, this case presents a question of substantial practical importance to IPO: namely, whether Congress's intent to

¹ Pursuant to Rule 37.6, *amicus* affirms that no counsel for a party authored this brief in whole or in part, nor has any counsel, party, or third person other than *amicus* or its counsel made any monetary contribution intended to fund the preparation or submission of this brief. Pursuant to Rule 37.2, counsel of record for all parties received notice of *amicus*'s intent to file this brief at least ten days before the due date. The parties have consented to the filing of the brief.

² IPO procedures require approval of positions in briefs by a two-thirds majority of directors present and voting. The list of directors is attached to this brief.

extend the term of U.S. patents in which the Patent Office has delayed examination (as reflected in 35 U.S.C. § 154 of the patent statute), takes precedence over the judge-made doctrine of obviousness-type double patenting (ODP). IPO believes that the unambiguous language of Section 154 should trump any application of ODP. Therefore, IPO respectfully requests that this Court grant Appellant's petition for rehearing en banc and reverse or vacate the decision of the panel.³

SUMMARY OF THE ARGUMENT

Section 154(b) of the Patent Act states that "if the issue of an original patent is delayed due to the failure of the Patent and Trademark Office . . . the term of the patent *shall be extended*." 35 U.S.C. § 154(b)(1)(A) (emphasis added). The statute could not be clearer. If the issuance of a patent is delayed based on any of the reasons listed in the statute, "the term of the patent *shall* be extended." *Id*. Such patent term adjustments (PTAs) are premised on the recognition by Congress that delays by the Patent Office unfairly limit the effective term of a patent because patent term is measured from the earliest application filing date.

Importantly, Congress was very clear in defining in the statutory text itself the limited role played by terminal disclaimers. "No patent the term of which has

³ IPO takes no position concerning the validity of the patents at issue on grounds other than ODP.

been disclaimed beyond a specified date may be adjusted under this section beyond the expiration date specified in the disclaimer." 35 U.S.C. § 154(b)(2)(B). Thus, the filing of a terminal disclaimer is the sole exception authorized by Congress to its mandatory "shall be extended" directive in Section 154.

IPO believes that the panel committed legal error by starting with and focusing its analysis on the judge-made doctrine of ODP rather than the language of the statute. The panel *assumed* that ODP always applies and only briefly referred to the language of Section 154 after concluding that ODP invalidated Appellant's claims. *In re: Cellect, LLC,* 81 F.4th 1216 (Fed. Cir. 2023). Instead, the panel should have started (and ended) its analysis with the statute. Had the panel done so, it would have concluded that Appellant was entitled to the patent term adjustments it received because Appellant never filed a terminal disclaimer in any of the patents at issue.

IPO believes that if the panel's misinterpretation of the law is allowed to stand, valuable patent rights will be unfairly invalidated, thereby disincentivizing critical research investment. Patent owners are entitled to the entire patent term authorized by Congress, not a day less. But the panel, in effect, reduced the term of the patents at issue to zero, the opposite of the result intended by Congress.

Accordingly, IPO believes that the extension of a patent's term under Section 154(b) should not, as a matter of law, invalidate the claims of that patent

3

due to ODP. IPO respectfully requests that this Court grant Appellant's petition for rehearing en banc and reverse or vacate the panel's decision.

ARGUMENT

At issue are four patents owned by the Appellant, Cellect LLC, each of which had been granted a patent term adjustment under 35 U.S.C. § 154. Each of these patents was then rejected for ODP during reexamination based on an earlier Cellect patent that claimed the same effective filing date as the rejected patents. *See Cellect, LLC*, 81 F.4th at 1219–21. All of these patents would ordinarily have had the identical expiration date. But because the earlier Cellect patent had not had its term adjusted due to USPTO delay, its term ended before the terms of the rejected patents, all of which were given the benefit of some measure of patent term adjustment. Because none of the Cellect patents had been rejected on the basis of ODP during their original prosecution, no terminal disclaimers were ever filed.

The question presented here is whether the Board and the panel improperly relied on the "judge-made" doctrine of ODP to invalidate Appellant's termextended patents. The Patent Act states that "if the issue of an original patent is delayed due to the failure of the Patent and Trademark Office . . . the term of the patent *shall be extended*." 35 U.S.C. § 154(b)(1)(A) (emphasis added). Congress

4

intended these patent term adjustments to be mandatory, not permissive. In effect, the panel has overruled the statute enacted by Congress based on a judge-made doctrine. This was legal error.

In 2019, the Supreme Court applied a traditional principle of statutory construction to the Federal Arbitration Act ("FAA") and determined that a judicially-created exception to an FAA provision could not stand: "[t]he short answer is that the [FAA] contains no [such] exception, and we may not engraft our own exceptions onto the statutory text." *Henry Schein, Inc. v. Archer & White Sales, Inc*, 139 S.Ct. 524, 530 (2019). *See also id.* at 531 ("Again, we may not rewrite the statute simply to accommodate [a recognized] policy concern."). The same result should apply here to ODP, a judicially-created exception to the patent statute.

This Court has described ODP as a judge-made doctrine that is intended to prevent extension of a patent beyond a statutory time limit. *In re Berg*, 140 F.3d 1428, 1431–32 (Fed. Cir. 1998) (internal citations omitted). Yet here, the panel's decision has prevented a statutorily-authorized term extension from taking effect. This Court has previously held that patent term extensions (PTEs) granted under 35 U.S.C. § 156 cannot be the basis of ODP invalidity. *Novartis AG v. Ezra Ventures LLC*, 909 F.3d 1367, 1375 (Fed. Cir. 2018). Indeed, in *Novartis v. Ezra*, this Court declined to hold "that a judge made doctrine would cut off a statutorilyauthorized time extension." *Id.* And yet that is precisely what the present panel has done, cut off a statutorily-authorized patent term adjustment based on a judge-made doctrine.

IPO believes that the Board's reliance on the "judge-made" doctrine of ODP is legal error and should be reversed. The statute is clear. When the USPTO delays the issuance of a patent as defined in the statute, "the term of the patent *shall* be extended." 35 U.S.C. § 154(b)(1)(A)(iv) (emphasis added). As it stands, the Board's ruling, as affirmed by the panel, allows a judge-made doctrine to trump the extension of patent term that Congress intended and then punishes the patent owner for receiving the patent term adjustment that Congress intended by invalidating the entire patent.⁴

IPO believes that if the panel's interpretation of the law were allowed to stand, valuable patent rights would be unfairly invalidated, which would in turn disincentivize companies from investing money and time in innovative research. Patent owners are entitled to their patent rights for the entirety of the term

⁴ Though this issue has not been raised by Appellant, ODP appears to be inconsistent with both the Constitution and the patent statute. The policy basis underpinning this judicially-created exception disappeared when the United States went to a patent term of 20 years from effective filing date as part of the Uruguay Round Agreement Amendments. Furthermore, Congress has affirmatively chosen not to codify ODP, though proposals to do so have been made in the past. *See* The Innovation Act, H.R. 3309, 113th Cong. (2013) (also known as the Goodlatte bill), which would have codified obviousness-type double patenting as 35 U.S.C. § 106.

authorized by Congress. Instead, the Board's erroneous interpretation presents a dilemma for patent owners, a Catch-22 "gotcha". A patent owner may be entitled to a patent term adjustment under the statute, but according to the panel's interpretation, the Congressionally-authorized grant of patent term adjustment is a poison pill that invalidates the patent in its entirety. That cannot be right!

IPO believes there are harmful implications that arise from this improper application of ODP, as the panel's decision introduces uncertainty and instability in continuing application practice. If allowed to stand, the panel's decision risks the retroactive invalidation of many otherwise valid patents. This risk of invalidation potentially affects every patentee who files multiple applications sharing the same priority date, a common and longstanding practice that allows inventors to protect the full scope of their inventions.

CONCLUSION

IPO believes that the panel's interpretation of the law is erroneous.

Therefore, IPO respectfully requests that this Court grant Appellant's petition for

rehearing en banc and reverse or vacate the panel's decision.

Respectfully submitted,

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