August 24, 2021

The Honorable Katherine C. Tai  
U.S. Trade Representative  
Office of the U.S. Trade Representative  
600 17th St. N.W.  
Washington, D.C. 20508

Dear Ambassador Tai:

On August 11th, the Brazilian Senate approved a bill of law modifying the rules governing compulsory licenses in Brazil and allowing for forced technology transfer. It is our understanding that the President of Brazil can now sign the bill and pass it into law, veto the entire bill, or veto just certain provisions. The Intellectual Property Owners Association (IPO)¹ is very concerned about this legislation.

First, IPO strongly opposes compulsory licensing of intellectual property rights with respect to all industries and technologies. Although IPO recognizes that compulsory licenses of IP rights may be legally permissible in limited and rare situations, IPO believes that licensing of IP rights is best accomplished through voluntary efforts.

Second, the new rules could jeopardize IP rights and violate international treaties by establishing, for example, that the patentee would have an obligation to transfer the technology that was subject to a compulsory license. As explained in the U.S. Trade Representative’s 2021 Special 301 Report, such transfers “disadvantage U.S. companies,” “discourage foreign investment in national economies,” and “slow the pace of innovation and economic progress.”²

One of IPO’s immediate concerns is that this legislation would lessen the incentives for research and development needed to continue to combat COVID-19. These rules would have an immediate chilling effect on the continued research and collaboration needed to overcome, for example, new variants of the virus, because such innovations could then be subject to compulsory licensing and technology transfer.

¹ IPO is an international trade association representing a “big tent” of diverse companies, law firms, service providers, and individuals in all industries and fields of technology that own, or are interested in, intellectual property (IP) rights. IPO’s mission is to promote high quality and enforceable IP rights and predictable legal systems for all industries and technologies. Our vision is the global acceleration of innovation, creativity, and investment necessary to improve lives.

² See U.S. TRADE REPRESENTATIVE’S 2021 SPECIAL 301 REPORT at p. 23.
We urge the United States government to reaffirm that U.S. trade policy disfavors laws that would create forced technology transfers in conjunction with compulsory licenses or otherwise, since, as noted in the U.S. Trade Representative’s 2021 Special 301 Report, such transfers disadvantage U.S. companies, discourage foreign investment in national economies, and slow the pace of innovation and economic progress. IPO would welcome any further dialogue or opportunity to provide additional information.

Sincerely,

Daniel J. Staudt
President

cc: Honorable Drew Hirshfeld, Performing the functions and duties of the Under Secretary of Commerce for Intellectual Property and Director of the USPTO